#### GOVERNMENT COMPETITION AND PRIVATIZATION ACT 1 2 **3 LONG TITLE General Description:** 5 This bill repeals the existing Privatization Policy Board and enacts the Government Competition and Privatization Act, including creating the Government Competition and 6 Privatization Commission. 7 This bill: 8 9 repeals provisions related to the Privatization Policy Board; 10 defines terms; creates the Government Competition and Privatization Commission; 11 12 establishes the duties of the commission, including rulemaking; 13 imposes requirements for when a government entity may compete with a private enterprise; 14 15 addresses issues specific to an institution of higher education; imposes requirements for review of privatization; and 16 provides for enforcement including: 17 exempting administrative actions from the Administrative Procedures Act; 18 19 providing a complaint process; 20 providing for injunctions; and 21 providing for enforcement. 22 Monies Appropriated in this Bill: 23 None 24 Other Special Clauses: 25 This bill takes effect on July 1, 2008. This bill coordinates with X, to provide for technical renumbering. 26 27 List of sections affected: 28 ENACTS: 29 63-55d-101 30 63-55d-102 31 63-55d-201

32 63-55d-202

33 63-55d-203

```
34 63-55d-301
35 63-55d-302
36 63-55d-303
37 63-55d-401
38 63-55d-402
39 63-55d-501
40 63-55d-502
41 63-55d-503
42 63-55d-504
43 63-55d-505
44
45 REPEALS:
46 63-55a-1
47 63-55a-2
48 63-55a-3
49
50 Statutory text:
51
52 Section 1. Section 63-55d-101 is enacted to read:
53
             CHAPTER 55d. GOVERNMENT COMPETITION AND PRIVATIZATION ACT
                                    Part 1. General Provisions
54
55 63-55d-101. Title.
56 This chapter is known as the "Government Competition and Privatization Act."
57
58 Section 2. Section 63-55d-102 is enacted to read:
59 63-55d-102. Definitions.
60 As used in this chapter:
61 (1)(a) "Activity" means to:
62 (i) perform a service; or
63 (ii) provide a good.
64 (b) "Activity" includes to:
65 (i) manufacture a good or service;
```

- 66 (ii) process a good or service;
- 67 (iii) sell a good or service;
- 68 (iv) offer for sale a good or service;
- 69 (v) rent a good or service;
- 70 (vi) lease a good or service;
- 71 (vii) deliver a good or service;
- 72 (viii) distribute a good or service: or
- 73 (ix) advertise a good or service.
- 74 (2) "By-product of a commercial activity" is as defined by the commission by rule made in
- 75 accordance with Title 63, Chapter 46a, Utah Administrative Rulemaking Act.
- 76 (3) "Commercial activity" means to engage in an activity that can be obtained in whole or in part
- 77 from a private enterprise.
- 78 (4) "Commission" means the Government Competition and Privatization Commission created in
- 79 Section 63-55d-201.
- 80 (5) "Commission accounting method" means one or more accounting rules made by the
- 81 commission in accordance with:
- 82 (a) Title 63, Chapter 46a, Utah Administrative Rulemaking Act; and
- 83 (b) Section 63-55d-203.
- 84 (6) "Competitive impact statement" means a statement that complies with Section 63-55d-302.
- 85 (7) "Department" means the Department of Administrative Services.
- 86 (8) "Faculty member" means a person treated as a faculty member by an institution of higher
- 87 education for a purposes other than this chapter.
- 88 (9) "Government entity" means:
- 89 (a) the state;
- 90 (b) a political subdivision of the state, including a:
- 91 (i) county;
- 92 (ii) city;
- 93 (iii) town;
- 94 (iv) local school district;
- 95 (v) local district; or
- 96 (vi) special service district;
- 97 (c) an institution of higher education, as defined in Section 53B-3-102;

- 98 (d) an agency of an entity described in this Subsection (9), including a department, office, division,
- 99 authority, commission, or board; and
- 100 (e) an entity created by an interlocal cooperative agreement under Title 11, Chapter 13, Interlocal
- 101 Cooperation Act, between two or more entities described in this Subsection (9).
- 102 (10) "Invited guest" means a person who enters onto a campus of an institution of higher
- 103 education:
- 104 (a) for an act that is:
- 105 (i) educational;
- 106 (ii) related to research; or
- 107 (iii)(A) normally associated with an institution of higher education; and
- 108 (B) for a purpose or has a result that does not result in the institution of higher education
- 109 competing with a private enterprise; and
- 110 (b) not primarily to purchase a good or service not related to an act described in Subsection
- 111 (10)(a).
- 112 (11) "Ordinary business channel" is as defined by the commission by rule made in accordance with
- 113 Title 63, Chapter 46a, Utah Administrative Rulemaking Act.
- 114 (12) "Private enterprise" means a person that for profit:
- 115 (a) manufactures a good or service;
- 116 (b) processes a good or service;
- 117 (c) sales a good or service;
- 118 (d) offers for sale a good or service;
- 119 (e) rents a good or service;
- 120 (f) leases a good or service;
- 121 (g) delivers a good or service;
- 122 (h) distributes a good or service: or
- 123 (i) advertises a good or service.
- 124 (13) "Privatize" means that an activity engaged in by a government entity is transferred so that a
- 125 private enterprise engages in the activity including a transfer by:
- 126 (a) contract;
- 127 (b) transfer of property; or
- 128 (c) another arrangement.

- 129 (14) "Staff member" means an individual who an institution of higher education treats as staff to
- 130 the institution of higher education for a purpose other than this chapter.
- 131 (15) "Student" means an individual who, under rules made by the Board of Regents, is:
- 132 (a) enrolled or accepted for enrollment at an institution of higher education; and
- 133 (b) is making suitable progress in the individual's education toward obtaining a degree or other
- 134 appropriate certification in accordance with standards acceptable to the Board of Regents.
- 135 (16) "Total actual cost" means the costs incurred, directly or indirectly, when engaging in an
- 136 activity by the person who engages in the activity.

- 138 Section 3. Section 63-55d-201 is enacted to read:
- Part 2. Government Competition and Privatization Commission
- 140 63-55d-201. Government Competition and Privatization Commission created.
- 141 (1)(a) There is created in the department the Government Competition and Privatization
- 142 Commission consisting of seven members appointed by the governor.
- 143 (b) The governor shall appoint as members of the commission:
- 144 (i) four individuals:
- 145 (A) each of whom is an owner or officer of a private enterprise that has a location in the state;
- 146 (B) one of whom is chosen from at least two names recommended by the speaker of the House of
- 147 Representatives; and
- 148 (C) one of whom is chosen from at least two names recommended by the president of the Senate;
- 149 (ii) one chief administrative officer of a state government entity;
- 150 (iii) one representative from a political subdivision of the state chosen from at least four names:
- 151 (A) at least two names being recommended from the League of Cities and Towns; and
- 152 (B) at least two names being recommended from the Utah Association of Counties; and
- 153 (iv) one representative who is chosen from at least four names:
- 154 (A) at least two names being recommended from the State Board of Education; and
- 155 (B) at least two names being recommended from the Board of Regents.
- 156 (c) A person described in Subsection (1)(b) as recommending names to the governor shall submit
- 157 the recommended names to the governor no later than 30 days from the day on which the person
- 158 receives notice from the governor that the governor is in need of the recommendations.
- 159 (2) (a) Except as required by Subsection (2)(b), a commission member shall serve until the sooner
- 160 of:

- 161 (i) the expiration of a four-year term; or
- 162 (ii) the day on which the commission member no longer holds the position required under
- 163 Subsection (1) to be appointed by the governor.
- 164 (b) The governor shall, at the time of appointment or reappointment, adjust the length of terms to
- 165 ensure that the terms of the commission members are staggered so that approximately half of the
- 166 commission is appointed every two years.
- 167 (c) A commission member shall serve until a successor is appointed.
- 168 (d) When a vacancy occurs in the membership for any reason, the governor shall appoint a
- 169 replacement to the unexpired term in a manner consistent with Subsection (1)(b).
- 170 (3) By no later than July 31 each year the commission shall select one of its members to serve as
- 171 chair of the commission for a one-year term.
- 172 (4) The commission shall meet as scheduled by the chair, except that the chair shall schedule a
- 173 meeting at least quarterly.
- 174 (5)(a) Five members of the commission constitute a quorum of the commission.
- 175 (b) An action of the commission requires that:
- 176 (i) a quorum be present; and
- 177 (ii) a majority of the commission members that are present vote for the action.
- 178 (6) (a) (i) A commission member who is not a government employee may not receive
- 179 compensation or benefits for the commission member's service, but may receive per diem and
- 180 expenses incurred in the performance of the commission member's official duties at the rates
- 181 established by the Division of Finance under Sections 63A-3-106 and 63A-3-107.
- 182 (ii) A commission member who is not a government employee may decline to receive per diem
- 183 and expenses for the commission member's service.
- 184 (b) (i) A state government officer or employee commission member who does not receive salary,
- 185 per diem, or expenses from the commission member's agency for the commission member's
- 186 service may receive per diem and expenses incurred in the performance of the commission
- 187 member's official duties from the commission at the rates established by the Division of Finance
- 188 under Sections 63A-3-106 and 63A-3-107.
- 189 (ii) A state government officer or employee commission member may decline to receive per diem
- 190 and expenses for the commission member's service.
- 191 (c) (i) A higher education commission member who does not receive salary, per diem, or
- 192 expenses from the entity that the commission member represents for the commission member's

- 193 service may receive per diem and expenses incurred in the performance of the commission
- 194 member's official duties from the commission at the rates established by the Division of Finance
- 195 under Sections 63A-3-106 and 63A-3-107.
- 196 (ii) A higher education commission member may decline to receive per diem and expenses for the
- 197 commission member's service.
- 198 (d) (i) A local government commission member who does not receive salary, per diem, or
- 199 expenses from the entity that the commission member represents for the commission member's
- 200 service may receive per diem and expenses incurred in the performance of the commission
- 201 member's official duties at the rates established by the Division of Finance under Sections
- 202 63A-3-106 and 63A-3-107.
- 203 (ii) A local government commission member may decline to receive per diem and expenses for
- 204 the commission member's service.
- 205 (7) The department shall staff the commission.
- 206 (8) (a) The commission may appoint one or more advisory groups that may with respect to an
- 207 issue within the jurisdiction of the commission:
- 208 (i) conduct a study, research, or analyses; and
- 209 (ii) make a report, including a recommendation, to the commission.
- 210 (b) An advisory group shall include at least one member of the commission.
- 211
- 212 Section 4. Section 63-55d-202 is enacted to read:
- 213 **63-55d-202.** Commission duties.
- 214 (1) In accordance with Title 63, Chapter 46a, Utah Administrative Rulemaking Act, the commission
- 215 shall make rules to:
- 216 (a) define:
- 217 (i) "byproduct of a commercial activity"; and
- 218 (ii) "ordinary business channel";
- 219 (b) establish a commission accounting method in accordance with Section 63-55d-203;
- 220 (c) establish a procedure for preparing competitive impact statements that is:
- 221 (i) consistent with Section 63-55d-302; and
- 222 (ii) provides a process for issuing a request for proposals:
- 223 (A) to ensure that the request for proposals is distributed widely; and
- 224 (B) that is consistent with Title 63, Chapter 55, Utah Procurement Act;

- 225 (d) establish a procedure for an institution of higher education requesting an approval of the
- 226 commission under Section 63-55d-303;
- 227 (e) establish one or more standards to recommend privatization of an activity of a government
- 228 entity in accordance with Part 4, Privatization Requirements; and
- 229 (f) establish a procedure for a person to file a complaint that is consistent with Part 5,
- 230 Enforcement.
- 231 (2) The commission shall comply with Part 3, Government Competition Requirements:
- 232 (a) to review or approve a commercial activity of a government entity; and
- 233 (b) to review or approve a commercial activity of an institutional of higher education, including a
- 234 charge for the sale of a byproduct of a commercial activity.
- 235 (3) The commission shall comply with Part 4, Privatization Requirements, to review privatization of
- 236 an activity of a government entity;
- 237 (4) The commission shall comply with Part 5, Enforcement, if a complaint is filed with the
- 238 commission in accordance with Section 63-55d-502.
- 239 (5) The commission shall communicate with private or public entities that address government
- 240 competition with a private enterprise or privatization; and
- 241 (6)(a) The commission shall prepare an annual report that:
- 242 (i) describes the commission's activities, including the commission's actions with respect to a
- 243 complaint filed under Section 63-55d-502; and
- 244 (ii) makes recommendations, including the need for legislation, if any, to address an activity of a
- 245 government entity that the commission finds:
- 246 (A) is in competition with a private enterprise; or
- 247 (B) should be privatized;
- 248 (b) submit the annual report by no later than December 1 to the Legislature and the governor; and
- 249 (d) if the annual report includes a recommendation described in Subsection(6)(b)(ii) regarding a
- 250 government entity, file a copy of the recommendation with:
- 251 (i) the chief administrative officer of the government entity that is the subject of the
- 252 recommendation; and
- 253 (iii) the Office of Legislative Fiscal Analyst, for submission to the legislative appropriation
- 254 subcommittee that has responsibility related to that government entity.

- 256 Section 5. Section 63-55d-203 is enacted to read:
- 257 63-55d-203. Commission accounting method
- 258 The commission by rule made in accordance with Title 63, Chapter 46a, Utah Administrative
- 259 Rulemaking Act, shall establish an accounting method that:
- 260 (1) is similar to generally accepted accounting principles used by a private enterprise;
- 261 (2) allows a government entity to identify the total actual cost of engaging in a commercial activity
- 262 in a manner similar to how a private enterprise identifies the total actual cost to the private
- 263 enterprise, including the following:
- 264 (a) a labor expense, such as:
- 265 (i) compensation and benefits;
- 266 (ii) a cost of training;
- 267 (iii) a cost of paying overtime;
- 268 (iv) a cost of supervising labor; or
- 269 (v) another personnel expense;
- 270 (b) an operating cost, such as:
- 271 (i) vehicle maintenance and repair;
- 272 (ii) a marketing, advertising, or other sales expense;
- 273 (iii) an office expense;
- 274 (iv) a cost of an accounting operation, such as billing;
- 275 (v) an insurance expense;
- 276 (vi) a real estate or equipment cost;
- 277 (vii) a debt service cost; or
- 278 (viii) a proportionate amount of other overhead or of a capital expense, such as vehicle
- 279 depreciation and depreciation of other fixed assets;
- 280 (c) a contract management cost; and
- 281 (d) another cost particular to a person supplying the good or service;
- 282 (3) provides a process to estimate the taxes a government entity would pay related to engaging in
- 283 a commercial activity if the government entity were required to pay federal, state, and local taxes
- 284 to the same extent as a private enterprise engaging in the commercial activity; and
- 285 (4) allows an institution of higher education to calculate the market price of the sale of a byproduct
- 286 of a commercial activity as described in Subsection 63-55d-303(4).

- 288 Section 6. Section 63-55d-301 is enacted to read:
- 289 Part 3. Government Competition Requirements
- 290 63-55d-301. Government competition with private enterprise prohibited.
- 291 (1) Except as provided in Subsection (2) or (3) or, for purposes of an institution of higher
- 292 education, except as provided in Section 63-55d-303, a government entity may not engage in a
- 293 commercial activity:
- 294 (a) to provide a good or service for:
- 295 (i) its own use;
- 296 (ii) the use of another government entity; or
- 297 (iii) use by the public; and
- 298 (b) if a good or service with respect to the commercial activity can be obtained from a private
- 299 enterprise through the use of an ordinary business channel.
- 300 (2) A government entity may engage in a commercial activity that is not described in
- 301 Subsection (3) if:
- 302 (a) the commercial activity is expressly authorized by statute; or
- 303 (b)(i) the government entity requests approval of the commercial activity before the day on which
- 304 the government entity engages in the commercial activity; and
- 305 (ii) the commission finds that:
- 306 (A) a private enterprise is not able to provide a good or service with respect to the commercial
- 307 activity;
- 308 (B) use of a private enterprise causes an unacceptable delay or disruption of an activity that is
- 309 essential;
- 310 (C) the commercial activity is inherently related to the defense of the state or the government
- 311 entity; or
- 312 (D) the government entity provides the good or service with respect to that commercial activity:
- 313 (I) to a government entity on a continuing basis; and
- 314 (II) at an amount included in a competitive impact statement that is less than the cost to the
- 315 government entity receiving the good or service if the good or service were obtained from a private
- 316 enterprise as determined relating to the specific good or service; and
- 317 (III) the good or serve with respect to that commercial activity is of at least equal quality to the
- 318 good or service that could be obtained from a private enterprise at a reasonably comparable cost
- 319 to the government entity receiving the good or service.

- 320 (3)(a) If a government entity is engaging in a commercial activity on July 1, 2008, the government
- 321 entity may continue to engage in the commercial activity until June 30, 2009 without complying
- 322 with Subsection (2).
- 323 (b) To engage in a commercial activity on or after July 1, 2009, a government entity described in
- 324 Subsection (3)(a) shall comply with Subsection (2) as if the commercial activity is a new
- 325 commercial activity.

- 327 Section 7. Section 63-55d-302 is enacted to read:
- 328 **63-55d-302**. Competitive impact statement.
- 329 (1)(a) If a government entity seeks approval of the commission to engage in a commercial activity
- 330 under Subsection 63-55d-301(2)(b)(ii)(D), the government entity shall file with its request for
- 331 approval a competitive impact statement prepared in accordance with this section.
- 332 (b) A government entity shall include in a competitive impact statement in writing:
- 333 (i) the information described in Subsections (2), (3), and (4); and
- 334 (ii) any other information the commission requires by rule.
- 335 (2) A government entity shall calculate the sum of the following determined in accordance with the
- 336 commission accounting method:
- 337 (a) the total actual cost of the commercial activity to the government entity determined no later
- 338 than six months before the day on which the government entity files the competitive impact
- 339 statement with the commission; and
- 340 (b) the estimate of taxes a government entity would pay related to a commercial activity:
- 341 (i) if the government entity were required to pay federal, state, and local taxes to the same extent
- 342 as a private enterprise engaging in the commercial activity; and
- 343 (ii) determined no later than six months before the day on which the government entity files the
- 344 competitive impact statement with the commission.
- 345 (3)(a) No earlier than six months before the day on which a government entity files a competitive
- 346 impact statement with the commission, the government entity shall obtain at least one bid or
- 347 proposal for the commercial activity on the basis of a request for proposals for the commercial
- 348 activity that is issued in accordance with:
- 349 (i) Title 63, Chapter 55, Utah Procurement Act; and
- 350 (ii) rules of the commission.

- 351 (b) A government entity shall determine a cost figure for a private enterprise engaging in a
- 352 commercial activity:
- 353 (i) by using the one or more bids or proposals described in Subsection (3)(a); and
- 354 (ii) that includes a cost to the government entity to administering a bid or proposal.
- 355 (4) A government entity shall compare the amounts calculated under Subsection (2) with the cost
- 356 figure calculated under Subsection (3).

- 358 Section 8. Section 63-55d-303 is enacted to read:
- 359 63-55d-303. Institution of higher education.
- 360 (1) An institution of higher education is considered to engage in a commercial activity as
- 361 described Subsection 63-55d-301(1) if it engages in the commercial activity for its own use if it
- 362 engages in the commercial activity for:
- 363 (a) a student;
- 364 (b) a faculty member of the institution of higher education;
- 365 (c) a staff member of the institution of higher education; or
- 366 (d) an invited guest of the institution of higher education.
- 367 (2)(a) In addition to when an institution of higher education is allowed to engage in a commercial
- 368 activity under Section 63-55d-301, an institution of higher education may engage in a commercial
- 369 activity if:
- 370 (i) the institution of higher education requests approval of the commercial activity before the day on
- 371 which the institution of higher education engages in the commercial activity; and
- 372 (ii) the commission finds that the commercial activity:
- 373 (A) is necessary because a student needs to participate in the commercial activity to obtain a
- 374 degree or other appropriate certification in accordance with standards acceptable to the Board of
- 375 Regents;
- 376 (B) is a recognized and integral part of a teaching, educational, or research program that leads to
- 377 a degree or other appropriate certification in accordance with standards acceptable to the Board of
- 378 Regents; or
- 379 (C) consists of on-campus activity, including:
- 380 (I) food service;
- 381 (II) student housing;
- 382 (III) sponsorship of a cultural or athletic event;

- 383 (IV) providing a facility for recreation to a student, faculty member, or staff member;
- 384 (V) selling a course book or course-related supplies; or
- 385 (VI) selling one or more personal items bearing the institution of higher education's insignia:
- 386 (Aa) in a limited and reasonable quantity; and
- 387 (Bb) if the sale is incidental to the sale of a course book or another item permitted in Subsection
- 388 (2)(a)(b)(ii)(C)(V).
- 389 (b) An institution of higher education may not engage in a commercial activity through another
- 390 government entity unless the institution of higher education can directly engage in the commercial
- 391 activity under this Subsection (2).
- 392 (c) An institution of higher education may not engage in a commercial activity for another
- 393 government entity unless:
- 394 (i) the institution of higher education can engage in the commercial activity under this Subsection
- 395 (2); and
- 396 (ii) the other government entity can engage in the commercial activity under Section 63-55d-301.
- 397 (d)(i) If an institution of higher education is engaging in a commercial activity on July 1, 2008, the
- 398 institution of higher education may continue to engage in the commercial activity until June 30,
- 399 2009 without complying with this Subsection (2).
- 400 (ii) To engage in a commercial activity on or after July 1, 2009, an institution of higher education
- 401 described in Subsection (2)(d)(i) shall comply with this Subsection (2) as if the commercial activity
- 402 is a new commercial activity.
- 403 (3) An institution of higher education may not enter a competitive bidding for an activity unless:
- 404 (a) the institution of higher education requests approval to enter into competitive bidding for the
- 405 activity before the day on which the institution of higher education enters the competitive bid; and
- 406 (b) the commission finds that the activity:
- 407 (i) is to be performed by one or more students; and
- 408 (ii) is a recognized and integral part of a teaching, educational, or research program that leads to a
- 409 degree or other appropriate certification in accordance with standards acceptable to the Board of
- 410 Regents.
- 411 (4) An institution of higher education may not dispose by sale of a by-product of a commercial
- 412 activity notwithstanding whether the commercial activity is a recognized and integral part of
- 413 teaching, educational, or research program that leads to a degree or other appropriate certification
- 414 in accordance with standards acceptable to the Board of Regents unless:

- 415 (a) the sale is a recognized and integral part of the teaching, educational, or research program; or
- 416 (b)(i) before the sale of the byproduct, the commission determines that there is no other practical
- 417 way of disposing of the byproduct; and
- 418 (ii) the by-product is sold at its market value as determined under the commission accounting
- 419 method.
- 420 (5) In determining for purposes of this section whether a commercial activity is a recognized and
- 421 integral part of a teaching, educational, or research program that leads to a degree or other
- 422 appropriate certification in accordance with standards acceptable to the Board of Regents, the
- 423 commission shall consider:
- 424 (a) whether commercial activity is necessary for:
- 425 (i) a student to obtain a degree or other appropriate certification in accordance with standards
- 426 acceptable to the Board of Regents; or
- 427 (ii) a faculty member or staff member to engage in research or teaching;
- 428 (b) whether the commercial activity is a specialty good or service not generally available to the
- 429 public;
- 430 (c) whether a charge for a good or service related to the commercial activity:
- 431 (i) is sufficient to pay for the total actual costs to the institution of higher education of engaging in
- 432 the commercial activity; and
- 433 (ii) is similar to a charge for that good or service if provided by a private enterprise; and
- 434 (d) whether the institution of higher education ensures that a commercial activity is:
- 435 (i) only for:
- 436 (A) a student;
- 437 (B) a faculty member;
- 438 (C) a staff member; or
- 439 (D) an invited guest; and
- 440 (ii) not for the general public.

- 442 Section 9. Section 63-55d-401 is enacted to read:
- 443 Part 4. Privatization Requirements
- 444 63-55d-401. Review of privatization
- 445 (1) Notwithstanding whether a request for approval is filed under Section 63-55d-402 or a
- 446 complaint is filed under Section 63-55d-502, the commission may review whether or not an activity

- 447 of a government entity should be privatized, including determining whether or not if the activity is
- 448 privatized:
- 449 (a) at least the same type and quality of service or good would be provided; and
- 450 (b) the government entity would receive a cost saving.
- 451 (2) If the commission finds that an activity of a government entity should be privatized, the
- 452 commission shall comply with Subsection 63-55d-202(6) in completing its annual report.

453

- 454 Section 10. Section 63-55d-402 is enacted to read:
- 455 **63-55d-402**. Notification of privatization
- 456 (1) A government entity shall notify the commission at least 30 days after the day on which a
- 457 private enterprise begins to engage in the activity that the government entity privatizes.
- 458 (2) As part of the notice required by this section, a government entity shall describe:
- 459 (a) the method of privatization;
- 460 (b) the private enterprise that is engaging in the activity that is privatized;
- 461 (c) the cost to the government entity's budget of the activity before and after privatization;
- 462 (d) the manner by which the private enterprise assumes the liability to engage in the activity; and
- 463 (e) whether or not any change to statute was required to privatize the activity.

464

465 Section 11. Section 63-55d-501 is enacted to read:

466

#### Part 5. Enforcement

- 467 **63-55d-501**. Exemption from Administrative Procedures Act.
- 468 An action taken under this section by the commission is exempt from Title 63, Chapter 46b,
- 469 Administrative Procedures Act.

- 471 Section 12. Section 63-55d-502 is enacted to read:
- 472 **63-55d-502**. Initial process for a complaint.
- 473 (1) (a) A person who believes that a government entity is violating or has violated this chapter may
- 474 file a written complaint with the commission.
- 475 (b) The complainant shall state in the written complaint:
- 476 (i) the violation of the chapter; and
- 477 (ii) the basis for which the person believes the government entity is violating or has violated this
- 478 chapter.

- 479 (2) After receiving a complaint filed in accordance Subsection (1), the commission shall review the
- 480 complaint at its next regularly scheduled meeting to determine whether the complaint is made in
- 481 good faith.
- 482 (3) If the commission determines that the complaint is made in good faith, the commission shall:
- 483 (a) notify the following in writing that the government entity is required to respond to the complaint:
- 484 (i) the complainant; and
- 485 (ii) the government entity against which the complaint is filed; and
- 486 (b) require the government entity against which the complaint is filed to respond to the complaint.
- 487 (4)(a) Upon receipt of the notice described in Subsection (3), a government entity shall respond to
- 488 the commission in writing within 30 days of the day on which the government entity receives the
- 489 notice.
- 490 (b) In the response required by this Subsection (4), the government entity shall:
- 491 (i) admit or deny that the government entity is or has violated this chapter as stated in the
- 492 complaint;
- 493 (ii) state whether or not the government entity will take action to remedy a violation of this chapter
- 494 as stated in the complaint; and
- 495 (iii) if the government entity is taking remedial action, the remedial action the government entity is
- 496 taking.

- 497 (5)(a) If a government entity admits to a violation of this chapter and states that it will take remedial
- 498 action in accordance with Subsection (4), the commission may:
- 499 (i) monitor the remedial action of the government entity;
- 500 (ii) require additional action to remedy the violation;
- 501 (iii) impose time periods by which the government entity shall take an action; or
- 502 (iv) take a combination of Subsection (5)(a)(i) through (iii).
- 503 (b) If a government entity fails to cooperate with the commission under this Subsection (5), the
- 504 commission may conduct a hearing in accordance with Section 63-55d-503.
- 506 Section 13. Section 63-55d-503 is enacted to read:
- 507 **63-55d-503**. Hearing Costs Termination of commercial activities.
- 508 (1)(a) The commission shall hold a hearing on the complaint filed under Section 63-55d-502 if the
- 509 government entity against which the complaint is filed:
- 510 (i) denies that it is or has violated this chapter; or

- 511 (ii) is determined by the commission to have failed to cooperate as required by Subsection 63-55d-
- 512 502(5).
- 513 (b) The commission shall hold a hearing required under this Subsection (1) within 60 days of the
- 514 day on which:
- 515 (i) the commission receives the written denial of the complaint; or
- 516 (ii) the commission determines the government entity fails to cooperate as required by Subsection
- 517 63-55d-502(5).
- 518 (c) A hearing conduct under this section is open to the public, unless the commission closes the
- 519 hearing in accordance with Title 57, Chapter 4, Open and Public Meetings Act.
- 520 (2) At a hearing conducted under this section, the commission shall provide an opportunity to
- 521 present evidence to:
- 522 (a) the complainant; and
- 523 (b) the government entity against which the complaint is filed.
- 524 (3)(a) Within 30 days after the hearing, the commission shall:
- 525 (i) issue an order; and
- 526 (ii) provide a copy of the order to:
- 527 (A) the complainant; and
- 528 (B) the government entity against which the complaint is filed.
- 529 (b) An order required by this section shall be in writing and state:
- 530 (i) whether or not the government entity is or has violated this chapter;
- 531 (ii) what action, if any, the government entity is required to take to remedy a violation of this
- 532 chapter;
- 533 (iii) if the complaint is made on the basis of the government entity engaging in a commercial
- 534 activity, whether or not the government entity is required to stop engaging in the commercial
- 535 activity;
- 536 (iv) the time by which a government entity shall take an action required by the order; and
- 537 (v) any other finding the commission determines is appropriate.
- 538 (c) The commission may, in an order required by this Subsection (3), require a government entity
- 539 to privatize a commercial activity that is the basis of the complaint.
- 540 (4) If the commission determines that a government entity against which a complaint is filed does
- 541 not or has not violated this chapter, the commission may require the complainant to pay the lesser
- 542 of:

- 543 (a) the costs incurred by the commission in reviewing the complaint and conducting the hearing;
- 544 and
- 545 (b) \$1,000.
- 546 (6) A complainant or government entity may appeal an action by the commission to a district court
- 547 in the same manner that an informal adjudicative proceeding is appealed under Sections 63-46b-
- 548 14, 63-46b-15, 63-46b-17, and 63-46b-18.

549

- 550 Section 14. Section 63-55d-504 is enacted to read:
- 551 **63-55d-504**. Injunction.
- 552 (1) If a government entity fails to comply with an order of the commission issued under Section 63-
- 553 55d-503, the commission may file an action in district court to enjoin the government entity from
- 554 engaging in a commercial activity that is the basis of a finding by the commission in the order.
- 555 (2) The attorney general's office shall provide legal support to the commission for an action filed
- 556 under Subsection (1).

557

- 558 Section 15. Section 63-55d-505 is enacted to read:
- 559 **63-55d-505**. Monitoring of compliance.
- 560 (1) The commission may monitor a government entity's compliance with this chapter in
- 561 accordance with rules made by the commission.
- 562 (2) A government entity shall have written procedures implemented by the government entity to
- 563 monitor its own compliance with this chapter.

564

- 565 Section 16. Effective date.
- 566 This bill takes effect on July 1, 2008.

567

- 568 Section 17. Coordination clause.
- 569 Coordinate with legislation recodifying Title 63 to address both internal citations and the numbering
- 570 of the chapter.